**Report to the Lancashire Schools Forum** Meeting to be held on Thursday 20 March 2025



Item 6

# **Recommendations of the Schools Block Working Group**

Contact for further information: Schools Forum Clerk schoolsforum@lancashire.gov.uk

## **Brief Summary**

On 11 March 2025, the Schools Block Working Group considered several reports, including:

- Schools Forum Membership
- Schools Block Budget 2025/26
- 2026/27 Schools Block Transfer to HNB
- Inclusion Hub Funding 2025/26

A summary of the information presented, and the Working Group's recommendations are provided in this report.

## Recommendations

The Forum is asked to:

- a) Note the report from the Schools Block Working Group held on 11 March 2025.
- b) Ratify the Working Group's recommendations.

### Detail

On 11 March 2025, the Schools Block Working Group considered several reports. A summary of the information presented, and the Working Group's recommendations are provided below:

# 6.1 Schools Forum Membership

## Forum Membership Numbers

The Schools Forum regulations require that the balance of Forum membership for maintained primary schools, maintained secondary schools and academies is reviewed to ensure that the number of Forum representatives in these groups is proportionate to the pupil populations across the schools.

Now that the final October 2024 census numbers are available, the Forum membership has been reviewed against the latest pupil data, academy conversions post census date and conversions anticipated up until 31st March 2025. An analysis is provided below:



Phase	Current Membership	NOR January	% of NOR January 2025	Membership	Membership September 2025 (rounded)	Variance
Maintained Primary schools	22	86,244	50%	20.14	20	0.14
Maintained Secondary schools	10	32,490	19%	7.59	8	-0.41
Academies	8	52,527	31%	12.27	12	0.27
Total	40	171,260	100%	40	40	0

Members will recall that the Forum membership for maintained primary schools, maintained secondary schools and academies is rounded to the nearest even number, so that an equal number of Headteacher/Principal and Governorship representatives can be appointed.

Due to the number of academy conversions in 2024/25, the data shows that a reduction in the number of maintained representatives and an increase of academy representatives is required from September 2025. It is envisioned this will be achieved naturally during the annual review process. If the reduction does not occur through the annual review, then schools members wish to continue, appointment date and term of office will be taken into account, and if necessary, lots will be drawn to identify which members are no longer able to serve on the Forum.

The county council is aware that there are a number of academy conversions planned during 2025 and will keep the membership balance under review ahead of the annual membership refresh for September 2025.

### Annual Forum Membership Review

The annual membership review was distributed to members on 5<sup>th</sup> March 2025, this gives members the opportunity to continue or leave their Forum post from September 2025.

As part of the membership review, members requested the geographic membership distribution across the authority to be reviewed. This showed each district within the county is represented by a maintained voting member on the Forum. The review will be shared to members at the Working group.

In addition, please note voting members who failed to attend three consecutive meetings, without good reason or apologies, the Forum have the power to disqualify that member from continuing to hold office on the Forum. This will be reviewed following the March 2025 cycle of meetings, in line with the Operational Arrangements.

Please use the link below to let us know if you wish to continue as a forum member from September 2025, the deadline for submissions is 28th March 2025.

The outcome of the review will be communicated to the Schools Forum in the Summer Term.

## The Working Group:

- a) Noted the information.
- b) Expressed the concern for Academy involvement, that governors have different hierarchy and how Academies may not see the relevance of Schools Forum for them

### 6.2 Schools Block Budget 2025/26

At the Schools Forum on 10th January 2025, decisions and recommendations about the 2025/26 Schools Budget were agreed.

In connection with the Schools Block, the Forum unanimously supported the 2025/26 Schools Block proposals, including:

- The DfE's National Funding Formula (NFF) methodology should continue to be used as the Lancashire formula for 2025/26.
- The Minimum Funding Guarantee (MFG) be set at +0.0% for 2025/26, mirroring the National Funding Formula.
- Confirm the use of the Minimum Pupil Funding (MPF) rates contained in the NFF for any new Growth Fund allocations from April 2025
  - Primary £4,955 per pupil
  - Secondary £6,465 per pupil
- Balancing schools block using the methodology that was consulted on with schools in 2025/26 without the use of DSG reserves.

On 16th January 2025, the County Council's Cabinet formally approved the Schools Budget for 2025/26.

The Authority Proforma Tool (APT), setting out the agreed Schools Block proposals for 2025/26, was then submitted to the ESFA for compliance checking ahead of the 22 January 2025 deadline.

Some elements of the Schools Budget require compliance checking by the ESFA and approval was received on 25 February 2025.

Budget statements for 2025/26 were prepared and issued on 27 February 2025.

Since 2022/23, the DfE now calculate the PPG allocations based on October school census data, rather than the January school census.

Once we receive the confirmed 2025/26 PPG allocations from the DfE, we will inform schools of their actual PPG allocation for 2025/26 later in the financial year.

Academy schools will receive their PPG allocations directly from the ESFA.

The Working Group:

c) Noted the information.



# 6.3 2026/27 Schools Block Transfer to HNB 2025/2026

The Regulatory framework continues to allow local authorities to be able to transfer up to 0.5% (c£5.2m) of their schools block allocation to other blocks of the Dedicated Schools Grant with schools forum approval.

In recent years, when headroom has been available this has been transferred to support demand and cost led pressures in other funding blocks, with the current and most significant pressures within the High Needs Block.

For the previous two financial years there has been a deficit budget position on schools block in 2023/24 and 2024/25 of £1.879m and £1.154m respectively, with Dedicated Schools Grant reserves used to mitigate pressures in the funding block.

Due to pressures on DSG, a methodology was consulted on with schools and agreed with schools forum to balance schools block in 2025/26 without the use of DSG reserves by not passporting through the full increase on the NFF basic entitlement factor. If any headroom was available after this methodology, schools forum approval was given to transfer to the High Needs Block

To mirror the NFF and to be within the NFF regulations, the revised factor value must be within 2.5% of the respective NFF value.

Following the modelling and application of the methodology agreed, the revised basic entitlement factor was 99.33% of the 2025/26 NFF factor and within the 2.5% allowable. This allowed a balanced budget position within schools block to be set in 2025/26, however no further headroom was available to transfer to the High Needs Block.

Without the application of the agreed methodology there would have been a £3.33m deficit on schools block in 2025/26.

### 2026/27

Historically there hasn't been a transfer from schools block to HNB, however due to the pressures on the High Needs Block this is likely to be needed for 2026/27.

The recognition of SEND reform is welcome by the government with additional funding received in 2025/26, however it is not enough to keep pace with current demand. Based on the current projections, an estimated £40-50m of additional HNB funding annually is required for Lancashire to keep up with current demand.



## 2026/27 Modelling

Using 2025/26 data, modelling has been undertaken to show the impact of a possible transfer in line with the NFF regulations using the basic entitlement reduction of up to 2.5%. The table below shows the 2025/26 NFF basic entitlement factor, the minimum basic entitlement factor, maximum basic entitlement factor and the agreed 2025/26 basic entitlement factor agreed within the 2025/26 schools budget.

Factor	2025/26 NFF Basic Entitlement	2025/26 NFF Min Basic Entitlement	2025/26 NFF Max Basic Entitlement	2025/26 Agreed Basic Entitlement
Primary basic entitlement	£3,847	£3,751	£3,943	£3,821
KS3 basic entitlement	£5,422	£5,286	£5,558	£5,385
KS4 basic entitlement	£6,113	£5,960	£6,266	£6,072

The ranges of a possible transfer and impact across schools block are listed below. The maximum allowable transfer in line with the factor values would be 0.42%, equivalent to £4.3m, with the minimum transfer 0.12%, equivalent to £1.2m.

The total number of primary, secondary, and all-through schools are listed below.

Primary – 481 Secondary – 80 All through – 2 Total – 563

>>>>



1% Reduction (0.12% Transfer)				
Basic Entitlement				
Age Weighted Pupil Unit (AWPU)				
Primary (Years R-6)	Key Stage 3 (Years 7-9)	Key Stage 4 (Years 10-11)		
£3,809				
	£5,368	£6,052		

1% Reduction (0.12% Transfer)				
	Difference in Funding	Average Impact		
Primary	£559,034	£1,162		
Secondary	£658,051	£8,226		
All-Through	£3,400	£1,700		
Total Impact/Average	£1,220,485	£2,168		

1.25% Reduction (0.2% Transfer)				
Basic Entitlement Age Weighted Pupil Unit (AWPU)				
Primary (Years R-6) Key Stage 3 (Years 7-9) Key Stage 4 (Years 10-11)				
£3,799				
	£5,354	£6,037		

1.25% Reduction (0.2% Transfer)				
Difference in Funding Average Impact				
Primary	£976,115	£2,029		
Secondary	£1,070,995	£13,387		
All-Through	£6,160	£3,080		
Total Impact/Average £2,053,270 £3,64				

1.5% Reduction (0.25% Transfer)				
Basic Entitlement Age Weighted Pupil Unit (AWPU)				
Primary (Years R-6)	Key Stage 3 (Years 7-9)	Key Stage 4 (Years 10-11)		
£3,789				
	£5,341	£6,021		

1.5% Reduction (0.25% Transfer)				
	Difference in Funding	Average Impact		
Primary	£1,342,161	£2,790		
Secondary	£1,394,910	£17,436		
All-Through	£8,898	£4,449		
Total Impact/Average	£2,745,969	£4,877		

1.75% Reduction (0.3% Transfer)
Basic Entitlement
Age Weighted Pupil Unit (AWPU)

Primary (Years R-6)	Key Stage 3 (Years 7-9)	Key Stage 4 (Years 10-11)
£3,780		
	£5,327	£6,006

1.75% Reduction (0.3% Transfer)				
	Difference in Funding	Average Impact		
Primary	£1,626,835	£3,382		
Secondary	£1,625,094	£20,314		
All-Through	£11,523	£5,762		
Total Impact/Average £3,263,452 £5,79				

2% Reduction (0.35% Transfer)				
Basic Entitlement				
	Age Weighted Pupil Unit (AWPU)			
Primary (Years R-6)	Key Stage 3 (Years 7-9)	Key Stage 4 (Years 10-11)		
£3,770				
	£5,314	£5,991		

2% reduction (0.35% Transfer)				
	Difference in Funding	Average Impact		
Primary	£1,896,431	£3,943		
Secondary	£1,797,512	£22,469		
All-Through	£14,223	£7,112		
Total Impact/Average	£3,708,166	£6,586		

2.5% Reduction (0.41% Transfer)					
Basic Entitlement					
Age Weighted Pupil Unit (AWPU)					
Primary (Years R-6)	Key Stage 3 (Years 7-9)	Key Stage 4 (Years 10-11)			
£3,751					
	£5,286	£5,960			

2.5% reduction (0.41% Transfer)					
	Difference in Funding	Average Impact			
Primary	£2,302,584	£4,787			
Secondary	£2,025,180	£25,315			
All-Through	£18,049	£9,024			
Total Impact/Average	£4,345,813	£7,719			

Based on current data, it should be noted that if the maximum 0.50% transfer from schools block to high needs block is sought, then a further 0.09% (c£1m) would be required. To achieve this, the proposal would be to reduce the lump sum element in line with the NFF regulations.

Using the basic entitlement and lump sum factors to achieve this, provide consistency and equitably across schools.



## Impact of 0.41% (£4.3m) Transfer

The below graph shows the financial impact of a 0.41% (£4.3m) transfer from schools block to the high needs block in 2026/27.



In a wider context, it is worth noting that the pressures on Dedicated Schools Grant (DSG) budgets is of national concern. The DfE have indicated that there are an increasing number of local authorities that are now incurring a deficit on their overall DSG accounts, because of overspends on the High Needs Block. Lancashire, at the start of the current financial year, retained a positive DSG reserve, which is forecasted to be fully exhausted by March 2025. Any DSG deficits will need to be repaid in future years, putting even greater pressure on the funding available for schools.

Any decision taken about a Schools Block transfer would only relate to 2026/27 will be consulted with schools as part of the annual budget setting process and will be voted on by schools forum in autumn 2025.

Whilst the funding regulations allow schools forum to approve a maximum of 0.5% transfer from schools block to the high needs block, local authorities can submit a disapplication to the secretary of state if they wish to transfer above 0.5%

## The Working Group:

- a) Noted the report.
- b) Members expressed the importance of the Consultations that are sent out, also emboldened the importance of engagement from schools and the need for more academies getting involved as they are also included in outcome of these decisions.

# c) Also noted that this is a single year proposal as it is dependant of future funding and needs.

## 6.4 Inclusion Hub Funding 2025/26

Following a consultation with schools in the autumn term 2024, the Forum again voted to de-delegate funding for primary inclusion hubs in 2025/26. The de-delegation cost has increased from £11.00 to £11.50 per pupil for maintained primary schools and generates circa £1m for inclusion hub activities in Lancashire.

The distribution methodology has used pupil numbers and a deprivation factor to calculate the allocations for each district. For 2025/26, it is proposed to continue this methodology, and the table below provides information on the allocations calculated for each district from April 2025:

District	NOR (90%) £	Deprivation (10%) £	Total £
01	94,601	10,907	105,508
02	68,977	7,452	76,429
04	43,579	3,723	47,302
06	132,481	15,339	147,820
07	76,638	7,251	83,889
08	77,440	8,236	85,676
09	89,790	7,724	97,514
11	103,149	11,209	114,358
12	77,062	11,141	88,203
13	80,647	11,401	92,048
14	55,636	5,617	61,253
	900,000	100,000	1,000,000

District allocations are similar to those for 2025/26, with 3 district receiving a marginally higher allocation and 8 slightly lower allocations. The largest change for a single district is a circa  $\pounds$ 5.8k increase in funding and the smallest change is circa  $\pounds$ 339.

Further updates will be presented to the Forum in due course about the operation of the hubs, and the Forum will need to make formal decisions in October 2025 about de-delegation options for 2026/27.

### The Working Group:

a) Noted the report.

### **Any Other Business**

It is noted that due to traffic issues on the day, the meeting was below the 40% quota of Voting members needed for decisions [15/16]. Although no decisions were made or requested.

The Working Group:

a) Noted the issue.

